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| SUBJECT: | JOINT MUNICIPAL WASTE MANAGEMENT STRATEGY FOR LINCOLNSHIRE – PUBLIC CONSULTATION DRAFT |
| DIRECTORATE: | COMMUNITIES AND ENVIRONMENT |
| REPORT AUTHOR: | STEVE BIRD, ASSISTANT DIRECTOR COMMUNITIES AND STREET SCENE |

1. Purpose of Report

- 1.1 To introduce and provide background to the new draft Joint Municipal Waste Strategy document currently being consulted upon by the County Council.
- 1.2 To provide members an opportunity to comment, so that the Portfolio Holder can take account of committee's view in the drafting of her response on behalf of the City Council.

2. Executive Summary

- 2.1 The draft Joint Municipal Waste Management Strategy (JMWMS) for Lincolnshire attempts to set out how members of the Lincolnshire Waste Partnership (LWP) can work together to protect the environment by delivering sustainable waste management services through the establishment of best value waste management practices across the county.
- 2.2 At the meeting of the LWP on 8th March the JMWMS was approved for public consultation, which was launched on 4th April and closes on 2nd July.
- 2.3 It is the Public Consultation Draft version of the strategy which is before members for consideration. The response of the Committee is required to be submitted, if possible, in a standard format, although additional supporting information can also be submitted.
- 2.4 Attached to this report is a copy of a draft response pre-prepared by the City Council's Portfolio Holder for these services in the standard format. This is provided as draft, so as to inform and stimulate debate supporting the drafting of a final version. The Portfolio Holder will be pleased to make adjustments based on the committee's feedback, ensuring that the City Council's views are clear, focused and consolidated.
- 2.5 As members will see, it is anticipated that the JMWMS will be subject to revision following the consultation, and that the 'final' document will be submitted to the Council's Executive for consideration as a signatory.

3. Background

- 3.1 The Lincolnshire Waste Partnership (LWP) brings together the public bodies within Lincolnshire responsible for the collection and disposal of waste and include:

- Seven Waste Collection Authorities (WCA's) – Boston Borough Council, City of Lincoln Council, East Lindsey District Council, North Kesteven District Council, South Holland District Council, South Kesteven District Council and West Lindsey District Council;
- One Waste Disposal Authority (WDA) – Lincolnshire County Council; and
- One Waste Regulatory Authority – The Environment Agency.

- 3.2 The LWP's previous strategy was adopted in 2008 and now requires review. This new strategy has been developed as a joint venture between the WDA and the WCAs, with significant commitment from all members of the LWP in order to arrive at a shared vision of how a detailed proactive strategy may be developed.
- 3.3 This draft strategy provides the strategic framework through which the LWP can express their shared vision and strategic objectives for the handling of municipal waste. Furthermore, it meets the legal requirements, laid down by the Waste and Emissions Trading Act (2003), to have such a joint strategy.

4. The Consultation Draft

- 4.1 This draft version of the strategy for consultation has been prepared, revised, and approved by the LWP.
- 4.2 Whilst this remains a draft document, open to change in response to public consultation, it is presented to Members in its full form, so that it is possible to understand both what the LWP are seeking to achieve. A summary document has also being released with the public consultation pack for those that are less concerned with the detail in the full strategy document.
- 4.3 Feedback on the consultation is welcomed from anyone with an interest in Lincolnshire's waste services, including the public, and will be considered when developing the document and finalising the strategy, before being presented at each LWP authority for adoption in the autumn of this year.
- 4.4 The full strategy document is attached at Appendix A to this report, whilst the summary strategy document is attached at **Appendix B**.

The document is set out in a simple structured format, making it easy to follow.

1. Summary
2. Introduction
Gives more detailed background information about why we need a new strategy.
3. What are the key legislative drivers?
Background information which has been taken into account in shaping the Strategy.
4. How has the strategy been developed?
Details of the process followed to develop this strategy.
5. Where are we today?
An assessment of the partnership's current services and future needs.
6. What are we aiming for?
Our vision and objectives for what we want to achieve.

7. How will we get there?

Sets out the types of action identified to fulfil our objectives which will be developed into an action plan, which will be updated annually, once the strategy is adopted.

8. The next steps: Monitoring, implementing and reviewing the strategy

How we will check that we are meeting the objectives agreed in the strategy?

4.5 Chapter five sets out information, including:

- An analysis of the nature and performance of existing services;
- The impacts of any service changes
- Projections of future waste quantities; and
- The impact of changes in waste quantities on overall performance if no changes, other than those already planned, are introduced.

4.6 This information makes it clear that, whilst we have achieved a lot in recent years, we now face a number of challenges:

- A growing population producing more waste each year;
- Funding from central government decreasing;
- A falling recycling rate locally and a stalled rate nationally;
- Waste going into the wrong bin – A quarter of what we receive in our recycling collections is not recyclable, whilst a quarter of what we receive in our general waste collections is actually recyclable.

4.7 The Lincolnshire Waste Partnership's vision is:

“To seek the best environmental option to provide innovative, customer-friendly waste management solutions that give value for money to Lincolnshire.”

In order to work towards this vision, the LWP has developed and agreed a set of high-level objectives, which are key drivers for the delivery of this strategy. In line with the vision, each of these objectives is to be considered in the light of the partnership's shared values that:

“All Objectives should ensure that services provided under the Strategy represent the best possible environmental option which gives value for money for Lincolnshire residents.”

4.8 The ten proposed objectives are as follows:

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| Objective 1. | To improve the quality and therefore commercial value of our recycling stream. |
| Objective 2. | To consider moving towards a common set of recycling materials. |
| Objective 3. | To consider the introduction of separate food waste collections. |
| Objective 4. | To explore new opportunities of using all waste as a resource in accordance with the waste hierarchy. |
| Objective 5. | To contribute to the UK recycling target of 50% by 2020. |
| Objective 6. | To find the most appropriate ways to measure our environmental performance and set appropriate targets. |
| Objective 7. | To seek to reduce our carbon footprint. |
| Objective 8. | To make an objective assessment of whether further residual waste recovery/disposal capacity is required and, if necessary, seeks to secure appropriate capacity. |
| Objective 9. | To regularly review the LWP governance model in order to provide the best opportunity to bring closer integration and the implementation of the objectives set by the strategy. |
| Objective 10. | To consider appropriate innovative solutions in the delivery of our waste management services. |

In order to achieve these objectives, this strategy will be accompanied by a separate action plan detailing what will be done when and by whom. The action plan will be reviewed and revised annually to ensure that it remains up to date and addresses any new challenges arising during the lifetime of the strategy. The action plan will be developed by the LWP once the strategy has completed public consultation and has been adopted by all LWP members.

4.9 Chapter 7 sets out some of the themes that need to be reflected in the action plan, if and when the objectives are adopted:

- Seeing the wider picture
 - Developing links with other local authorities
 - Engaging with the commercial sector
 - Addressing any waste processing capacity gaps
- Balancing economic and environmental benefits
 - Ensuring value for money
 - Caring for the environment
- Reviewing what we collect and how
- Getting our messages across

- To the Lincolnshire public – e.g. What to put in which bin
 - To the national government – We need to try to influence national strategy & policy to tie in with our own
 - To other stakeholders – Parish Councils, Environment Agency, etc.
 - To the commercial sector – To waste producers as well as waste businesses
- 4.10

Chapter 8 sets out how we will ensure that we keep working to achieve our objectives throughout the lifetime of this strategy. This will include:

- Monitoring the strategy – Measuring our performance both in existing ways (such as recycling percentage) and in new ways which better reflect how we are doing compared to our strategic objectives.
 - Implementing the strategy – Ensuring that our work is:
 - Appropriately funded,
 - Done in partnership across the members of the LWP, and
 - Properly focussed through the use of an action plan.
 - Reviewing the strategy – Reacting to changing circumstances such as the UK's departure from the European Union.
- 4.11

Once the consultation has concluded on the 2nd July 2018, the LWP will consider what final changes need to be made to the strategy to reflect the feedback obtained. Each LWP member authority will then consider the County's final draft with the intent of adopting the final version. This is likely to be during the autumn of 2018.

4.12

Appendix C is a copy of the Portfolio Holder's current draft response. This is provided to stimulate debate and discussion on the key points and to assist in the development of a full and formal response. It is not intended to pre-empt committee's views, and the Portfolio Holder is prepared to make comprehensive changes to this draft should that be the will of the committee.

5. **Strategic Priorities**

5.1 Let's drive economic growth

Growth generally creates increased waste. It is therefore vital that the county has a strategy for handling the increased projections in waste growth.

5.2 Let's reduce inequality

Equality is reassessed whenever there is a change in service provision

5.3 Let's deliver quality housing

Easy and effective waste disposal is a key part of delivering improved housing in its widest sense.

5.4 Let's enhance our remarkable place

Poor waste disposal practices increase the chances of problems arising from such as poor presentation and fly tipping.

6. Organisational Impacts

6.1 Finance

There are no financial implications arising from this report, however any changes to the actual collections, or any agreement arising between the WCAs and the WDA as a result of changes, could have significant cost implications

6.2 Legal Implications including Procurement Rules

It meets the legal requirements, laid down by the Waste and Emissions Trading Act (2003), to have a joint strategy.

6.3 Land, property and accommodation

There are no implications.

6.4 Human Resources

There are no implications.

6.5 Equality, Diversity & Human Rights

It is not possible to assess impact based on the existing draft strategy. Only when details of the action plan have been developed will we be able to see how residents will be affected. EIAs will be required for all changes proposed.

6.6 Significant Community Impact

There is no impact from having a strategy, however clearly a change to collection methodology could have significant community impact.

6.7 Corporate Health and Safety implications –

There is no impact from having a strategy, however clearly a change to collection methodology could have significant H&S impact which would be assessed at the time of making any operational changes.

7. Risk Implications

7.1 (i) Options Explored

Having a joint strategy

Not having a joint strategy.

7.2 (ii) Key risks associated with the preferred approach

A joint approach is essential in this situation as different organisations have control over different elements of waste management. However, joint working must be widely consultative, so whilst being well informed, can be slower.

8. Recommendation

8.1 To consider the draft JMWMS and to make comment so as to inform a single

consolidated view that can be submitted on behalf of the Council by the Portfolio Holder.

Is this a key decision?

Yes

All key decisions require 28 days' public notice. If in doubt, please check with Democratic Services.

Do the exempt information categories apply?

No

28 days' public notice must be given to Democratic Services before any Executive meeting held in private. If in doubt, please check with Democratic Services. Please also see the exempt paragraph provisions detailed at the end of this template

Does Rule 15 of the Scrutiny Procedure Rules (call-in and urgency) apply?

No

How many appendices does the report contain?

3

List of Background Papers:

None

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